Big Stone County

Wind Power Management Ordinance

2006

BIG STONE COUNTY WIND POWER MANAGEMENT ORDINANCE, 2006

ADOPTED BY THE BOARD OF COUNTY COMMISSIONERS 2006

BOARD OF COUNTY COMMISSIONERS

| Douglas Tomschin | 1 st District |
|-------------------------|--------------------------|
| Wade Athey | 2 nd District |
| Brent Olson | 3 rd District |
| Bruce Swigerd, Chairman | 4 th District |
| Howard Janssen | 5 th District |

PLANNING COMMISSION MEMBERS

Donald Diekmann, Chairperson Vicki Oakes, Vice Chairperson Ronda Maas, Secretary Wade Athey Mark Blackwelder Pat Dwyer Kyle Gillespie Ann Holme Brent Olson Richard Thomson Marlton DeNeui Wilfred Tucholke

BOARD OF ADJUSTMENT

James Lund, Chairman Marlton DeNeui, Vice Chairman Art Hoernemann Charles Lindquist

ENVIRONMENTAL OFFICER

Darren Wilke

COUNTY ATTORNEY

William Watson

BIG STONE COUNTY WIND POWER MANAGEMENT ORDINANCE, 2006

The County Board of Commissioners, Big Stone County, Minnesota, does ordain:

I. GENERAL PROVISIONS

A. Purpose

This ordinance is established to regulate the installation and operation of Wind Energy Conversion Systems (WECS) within Big Stone County not otherwise subject to siting and oversight by the State of Minnesota under the Minnesota Power Plant Siting Act (MS 116C.51-116C.697.)

B. Severability

The provisions of this Ordinance shall be severable, and the invalidity of any paragraph, subparagraph or subdivision thereof, shall not make void any other paragraph, subparagraph or subdivision of this Ordinance.

- C. Enforcement, Violations, Remedies and Penalties Enforcement of the Wind Energy Conversion System Ordinance shall be done in accordance with process and procedures established in Section 15 of the Big Stone County Land and Resource Management Ordinance, 1998.
- D. Definitions

For the purpose of this Ordinance, certain words and terms used herein are defined below:

<u>WECS – Wind Energy Conversion System:</u> An electrical generating facility comprised of one or more wind turbines and accessory facilities, including but not limited to: Power lines, transformers, substations and metrological towers that operate by converting the kinetic energy of wind into electrical energy. The energy may be used on-site or distributed into the electrical grid.

<u>Aggregated Project:</u> Aggregated projects are those which are developed and operated in a coordinated fashion, but which have multiple entities separately owning one or more of the individual WECS within the larger project. Associated infrastructure such as power lines and transformers that service the facility may be owned by a separate entity but are also included as part of the aggregated project.

Bluff: A topographic feature such as a hill, cliff, or embankment having the following characteristics (an average slope of less than 18 percent) over a distance for 50 feet or more shall not be considered part of the bluff):

- > Part or all of the feature is located in a shoreland area;
- The slope rises at least 2 feet above the ordinary high water level of the waterbody.
- The grade of the slope from the toe of the bluff to a point 25 feet or more above the ordinary high water level averages 30 percent or greater; and
- > The slope must drain toward the waterbody.

<u>Commercial WECS</u>: A WECS of equal to or greater than 100 kW in total name plate generating capacity.

<u>Non-Commercial WECS</u>: A WECS of less than 100 kW in total name plate generating capacity and having a total height of less than 200 feet.

<u>Fall Zone:</u> The area, defined as the furthest distance from the tower base, in which a guyed tower will collapse in the event of a structural failure. This area is less than the total height of the structure.

<u>Feeder Line</u>: Any power line that carries electrical power from one or more wind turbines or individual transformers associated with individual wind turbines to the point of interconnection with the electric power grid, in the case of interconnection with the high voltage transmission systems the point of interconnection shall be the substation serving the WECS.

<u>Meteorological Tower:</u> For the purposes of this Wind Energy Conversion System Ordinance, meteorological towers are those towers which are erected primarily to measure wind speed and directions plus other data relevant to siting WECS. Meteorological towers do not include towers and equipment used by airports, the Minnesota Department of Transportation, or other similar applications to monitor weather conditions.

<u>Micro-WECS</u>: Micro-WECS are WECS of 1 kW nameplate generating capacity or less and utilizing supporting towers of 40 feet or less.

<u>Property Line:</u> The boundary line of the area over which the entity applying for a WECS permit has legal control for the purposes of installation of a WECS. This control may be attained through fee title ownership, easement, or other appropriate contractual relationship between the project developer and landowner.

Rotor Diameter: The diameter of the circle described by the moving rotor blades.

<u>Substations:</u> Any electrical facility designed to convert electricity produced by wind turbines to a voltage greater than 35,000 volts (35 KV) for interconnection with high voltage transmission lines shall be located outside of the right of way.

<u>Total Height:</u> The highest point, above ground level, reached by a rotor tip or any other part of the WECS.

<u>Tower:</u> Towers include vertical structures that support the electrical generator, rotor blades, or meteorological equipment.

<u>Tower Height:</u> The total height of the WECS exclusive of the rotor blades. <u>Transmission Line:</u> Those electrical power lines that carry voltages of at least 69,000 volts (69 KV) and are primarily used to carry electric energy over medium to long distances rather than directly interconnecting and supplying electric energy to retail customers. <u>Public Conservation lands</u>: Land owned in fee title by State or Federal agencies and managed specifically for grassland conservation purposes, including but not limited to State Wildlife Management Areas, State Parks, State Scientific and Natural Areas, federal Wildlife Refuges and Waterfowl Production Areas. For the purposes of this section public conservation lands will also include lands owned in fee title by nonprofit conservation organizations.

<u>Wind Turbine</u>: A wind turbine is any piece of electrical generating equipment that convert the kinetic energy of blowing wind into electrical energy through the use of airfoils or similar devices to capture the wind.

II. PROCEDURES

Land Use Permits, Conditional Use Permits and Variances shall be applied for and reviewed under the procedures established in Sections 11 and 12 of the Big Stone County Land and Related Resource Management ordinance, except where noted below.

The application for <u>all</u> WECS shall include the following information:

- The names of project applicant
- > The name of the project owner
- > The legal description and address of the project
- A description of the project including: Number, type, nameplate generating capacity, tower height, rotor diameter, and total height of all wind turbines and means of interconnecting with the electrical grid, and all related accessory structures. The site layout shall include distances and be drawn to scale.
- Manufacturer's Certification
- Documentation of land ownership or legal control of the property

The application for <u>Commercial</u> WECS shall also include:

- > The latitude and longitude of individual wind turbines.
- A USGS topographical map, or map with similar data, of the property and surrounding area, including any other WECS within 10 rotor diameters of the proposed WECS.
- FAA Permit Application
- Location of all known Communications Towers within 2 miles of the proposed WECS.
- Decommissioning Plan
- Description of potential impacts on nearby WECS and wind resources on adjacent properties.
- Engineer's Certification

III. AGGREGATED PROJECTS - PROCEDURES

Aggregated Projects may jointly submit a single application and be reviewed under joint proceedings, including notices, hearings, reviews and as appropriate approvals. Permits will be issued and recorded separately. Joint applications will be assessed fees as one project. Aggregated projects having a combined capacity equal to or greater than the threshold for State oversight as set forth in MS Statute 116C.691 through 116C.697 shall be regulated by the State of Minnesota.

IV. DISTRICT REGULATIONS

WECS will be permitted, conditionally permitted or not permitted based on the generating capacity and land use district as established in the table below:

| District | Non-Commercial | Commercial | Meteorological | Micro-Turbines |
|-----------------------|----------------|---------------|----------------|-----------------------|
| A-1, A-2 | Permitted | CUP | Permitted | Permitted |
| Rural Residential | CUP | Not Permitted | Not Permitted | Permitted |
| Commercial/Industrial | Permitted | CUP | Permitted | Permitted |
| Shoreland | CUP | Not Permitted | Not Permitted | CUP |
| Open Space | CUP | Not Permitted | Not Permitted | CUP |

Non-Commercial WECS and Meteorological towers shall require a conditional use permit if 200 feet or more in height.

| | Wind Turbine | Wind Turbine | Meteorological |
|---------------------|---|---|----------------------------------|
| Setback to: | Non-Commercial | Commercial | Towers |
| | and Micro-turbines | | |
| Property Lines | 1.1 times the total | 1.1 times the total | 1.1 times the total |
| | height | height | height |
| Neighboring | | 750 feet * | 1.1 times the total |
| Dwellings | | | height |
| Road Rights-of-Way | 1.1 times the total | 1.1 times the total | 1.1 times the total |
| (no guide wire | height or 150' to the | height or 150' to the | height or 150' to the |
| anchors will be | center of the abutting | center of the abutting | center of the abutting |
| allowed within the | road, whichever is | road, whichever is | road, whichever is |
| right-of way) | greater ** | greater ** | greater ** |
| Other Rights-of-Way | 1.1 times the total | 1.1 times the total | 1.1 times the total |
| | height | height | height |
| Public Conservation | NA | 600 feet | 600 feet |
| Land | | | |
| Wetlands | NA | 600 feet | 600 feet |
| Other Structures | | 1.1 times the total | 1.1 times the total |
| | | height | height |
| Existing WECS | NA | To be considered *** | |
| Big Stone Lake and | ¹ / ₄ mile minimum; | ¹ / ₄ mile minimum; | ¹ / ₄ mile |
| MN River Bluff | 0 on micro-turbines | per setbacks in CUP | |

V. SETBACKS – Wind Turbines and Meteorological Towers

- * The setback for dwellings shall be reciprocal in that no dwelling shall be constructed within 750 feet of a commercial wind turbine.
- ** The setback shall be measured from future rights-of-way if a planned change or expanded right-of-way is known.
- *** Consideration will be based upon:
 - Relative size of the existing and proposed WECS
 - > Alignment of the WECS relative to the predominant winds

- > Topography
- > Extent of wake interference impacts on existing WECS
- Property line setback of existing WECS
- Other setbacks required

Waived for internal setbacks in multiple turbine projects included aggregated projects.

Substations and Accessory Facilities

Minimum setback standards for substations and feeder lines shall be consistent with the standards established in Section 6.3.1 and Section 8 of the Big Stone County Land and Related Resource Management Ordinance, 2002 which specify:

- Public utilities, telephone and electric transmission lines and pipelines within the right-of-way are permitted; those outside the right-of-way will be permitted only as necessary through a conditional use permit.
- No structure or tree planting shall be located less than 150 feet from the center line or 45 feet from the right-of-way line, whichever is greater, of the roads they abut.
- No structure shall be located less than twenty (20) feet from any side or rear property line they adjoin.

VI. REQUIREMENTS AND STANDARDS

Safety Design Standards

Engineering Certification – For all WECS', the manufacturer's engineer or another qualified engineer shall certify that the turbine, foundation and tower design of the WECS is within accepted professional standards, given local soil and climate conditions.

Clearance – Rotor blades or airfoils must maintain at least 12 feet of clearance between their lowest point and the ground.

Warnings – For all Commercial WECS, a sign or signs shall be posted on the tower, transformer and substation warning of high voltage. Signs with emergency contact information shall also be posted on the turbine or at another suitable point.

For all guyed towers, visible and reflective objects, such as plastic sleeves, reflectors or tape, shall be placed on the guy wire anchor points and along the outer and innermost guy wires up to a height of 8 feet above the ground. Visible fencing shall be installed around the anchor points of guy wires.

Consideration shall be given to painted aviation warning on meteorological towers of less than 200 feet.

<u>Standards</u>

Total height – Non-Commercial WECS shall have a total height of less than 200 feet.

Tower Configuration –

• All wind turbines, which are part of a commercial WECS, shall be installed with a tubular, monopole type tower.

• Meteorological towers may be guyed.

Color and Finish – All commercial wind turbines shall be white, grey or another nonobtrusive color. Blades may be black in order to facilitate de-icing. Finishes shall be matte or non-reflective. Exception may be made for meteorological towers, where concerns exist relative to aerial spray applicators.

Lighting – Lighting, including lighting intensity and frequency of strobe, shall adhere to but not exceed requirements established by Federal Aviation Administration permits and regulations. Red strobe lights are preferred for night-time illumination to reduce impacts on migrating birds. Red pulsating incandescent lights should be avoided. Exception may be made for meteorological towers, where concerns exist relative to aerial spray applicators.

Other Signage – All signage on site shall comply with Section 8 of the Big Stone County Land and Related Resource Management Ordinance. The manufacturer's or owner's company name and/or logo must be placed upon the nacelle, compartment containing the electrical generator, of the WECS.

Feeder Lines – All communications and feeder lines, equal to or less than 34.5 kV in capacity, installed as part of a WECS shall be buried where reasonably feasible. Feeder lines installed as part of a WECS shall not be considered an essential service. This standard applies to all feeder lines subject to Big Stone County authority.

Waste Disposal – Solid and Hazardous wastes, including but not limited to crates, packaging materials, damaged or worn out parts, as well as used oils and lubricants, shall be removed from the site promptly and disposed of in accordance with all applicable local, state and federal regulations.

Discontinuation and Decommissioning - A WECS shall be considered a discontinued use after one (1) year without energy production, unless a plan is developed and submitted to the Big Stone County Zoning Administrator outlining the steps and schedule for returning the WECS to service. All WECS and accessory facilities shall be removed to four feet below ground level within 90 days of the discontinuation of use.

Each Commercial WECS shall have a Decommissioning plan outlining the anticipated means and cost of removing WECS at the end of their serviceable life or upon becoming a discontinued use. The cost estimates shall be made by a competent party; such as a Professional Engineer, a contractor capable of decommissioning or a person with suitable expertise or experience with decommissioning. The plan shall also identify the financial resources that will be available to pay for the decommissioning and removal of the WECS and accessory facilities.

Orderly Development – Upon issuance of a conditional use permit, all Commercial WECS shall notify the Environmental Quality Board Power Plant Siting Act program staff of the project location and details on the survey form specified by the Environmental Quality Board.

Other Applicable Standards

Noise - All WECS shall comply with Minnesota Rules 7030 governing noise.

Electrical Codes and Standards – All WECS and accessory equipment and facilities shall comply with the National Electrical Code and other applicable standards.

Federal Aviation Administration – All WECS shall comply with FAA standards and permits.

Interference

The applicant shall minimize or mitigate interference with electromagnetic communications, such as radio, telephone, microwaves, or television signals caused by any WECS. The applicant shall notify all communication tower operators within two miles of the proposed WECS location upon application to the county for permits. No WECS shall be constructed so as to interfere with County or Minnesota Department of Transportation microwave transmissions.

Avoidance and Mitigation of Damages to Public Infrastructure

Roads - Applicants shall:

Identify all county, city or township roads to be used for the purpose of transporting WECS, substation parts, cement, and/or equipment for construction, operation or maintenance of the WECS and obtain applicable weight and size permits from the impacted road authority(ies) prior to construction.

Conduct a pre-construction survey, in coordination with the impacted local road authority(ies) to determine existing road conditions. The survey shall include photographs and a written agreement to document the condition of the public facility.

Be responsible for restoring or paying damages as agreed to by the applicable road authority(ies) sufficient to restore the road(s) and bridges to preconstruction conditions.

Drainage System – The Applicant shall be responsible for immediate repair of damage to public drainage systems stemming from construction, operation or maintenance of the WECS.

VII. ADOPTION OF ORDINANCE

This Ordinance shall become effective and be in force from and after its passage, approval, publication and recording in the office of the County Recorder.

Recommended by the Planning Commission, Big Stone County, the _____ day of _____, 2006.

Donald Diekmann, Chairperson Big Stone County Planning Commission

Passed and approved by the Board of County Commissioners, Big Stone County, Minnesota, this _____ day of _____, 2006.

Wade Athey, Chairman Big Stone County Board of Commissioners

Attest:

Michelle Knutson, Big Stone County Auditor

I, Michelle Knutson, do hereby certify that this is a true and correct copy of the Big Stone County Wind Power Ordinance as passed by the Board of Commissioners on , 2006.

I further certify that on the _____ day of _____, 2006, the County Commissioners duly approved a Summary of the foregoing Ordinance to be published, pursuant to Minn. Stat. 375.51, Subd. 3.

Michelle Knutson, Big Stone County Auditor

Date of publication of Summary of Ordinance: _____, 2006

Filed in the Office of the County Recorder, Big Stone County, Minnesota, this ______ day ______, 2006.